OFFICE OF THE CITY CONTROLLER



HOUSTON EMERGENCY CENTER DEPARTMENT (HEC)

FISCAL YEAR 2013 FOLLOW-UP PROCEDURES

Ronald C. Green, City Controller

David A. Schroeder, City Auditor

Report No. 2013-07



OFFICE OF THE CITY CONTROLLER CITY OF HOUSTON TEXAS

RONALD C. GREEN

December 26, 2012

The Honorable Annise D. Parker, Mayor

SUBJECT:

REPORT #2013-07

HOUSTON EMERGENCY CENTER (HEC) - FY2013 AUDIT FOLLOW-UP PROCEDURES

Dear Mayor Parker.

The Office of the City Controller's Audit Division has completed its follow-up procedures related to the FY2012 remediation efforts performed by management. As part of providing independent and objective assurance services related to efficient and effective performance, compliance, and safeguarding of assets, we perform follow-up procedures to ensure that corrective actions are taken related to issues reported from previous audits.

During FY2011, the Audit Division changed the Audit Follow-Up Process to utilize a risk-based approach, which contains two primary components:

- Management Status/Self-Reporting
- Fieldwork Testing/Verification

Based on the procedures performed, we obtained sufficient and appropriate evidence to render our conclusions related to HEC as follows:

- There were a total of four (4) findings contained in the report issued during the scope period. Our test work determined that two (2) had been Closed because the findings were no longer applicable to the department. The remaining two (2) findings are Ongoing (not remediated) (Objective 1).
- In reviewing the remediation process associated with the two (2) findings previously reported that still apply, both were deemed inadequate, yielding an overall assessment of Inadequate/Low Impact (Objective 2)

NOTE: Although the process was found to be Inadequate, the impact associated with this assessment is deemed to be Low.

We appreciate the cooperation and professionalism extended to the Audit Division during the course of the project by personnel from HEC.

Respectfully submitted,

Ronald C. Green City Controller

CC:

City Council Members

Chris Brown, Chief Deputy City Controller, Office of the City Controller

Waynette Chan, Chief of Staff, Mayor's Office

David Cutler, Director, Houston Emergency Center

David Schroeder, City Auditor, Office of the City Controller

¹ IIA Standard 2500 - requires a process that "....auditors evaluate the adequacy, effectiveness, and timeliness of actions taken by management on reported observations and recommendations...."



TABLE OF CONTENTS

| TRANSMITTAL LETTER | i |
|---------------------------------------|------|
| EXECUTIVE SUMMARY | 1- 3 |
| BACKGROUND | 1 |
| AUDIT SCOPE AND OBJECTIVES | |
| PROCEDURES PERFORMEDAUDIT METHODOLOGY | |
| CONCLUSIONS | |
| SIGNATURES | 3 |
| | |
| Ехнівіт 1 | |
| DETAILED REMEDIATION ASSESSMENT | 4 |



BACKGROUND

The Office of the City Controller's Audit Division has completed its follow-up procedures related to the FY2012 remediation efforts performed by management. As part of providing independent and objective assurance services related to efficient and effective performance, compliance, and safeguarding of assets, we also perform follow-up procedures to ensure that corrective actions are taken related to issues reported from previous audits.¹

The Audit Division (Division) Audit Follow-Up Process utilizes a risk-based approach, which contains two primary components:

- Management Status/Self-Reporting
- Fieldwork Testing/Verification

MANAGEMENT STATUS/SELF REPORTING:

During the 3rd quarter of the fiscal year, the current list of findings is reviewed and ranked according to three levels of risk (high, medium, and low). They are organized and identified by department and sent for management's self-reported status as to progress of remediation based on their responses in the Audit Report. This information is then assessed by the audit team considering (1) responsiveness to the original issue and (2) resolution of the issue identified.

FIELDWORK/TESTING VERIFICATION PHASE:

During the first quarter of the subsequent fiscal year, the information obtained through the management status phase is used as a basis to select departments for follow-up testing. Using the results of weighted risk-ranked findings, while also ensuring complete review of all City Departments, four to six are then selected for follow-up. All findings for those departments are then tested for: (1) Accuracy of management self-reporting (Ongoing, Closed, or Disagreed) and (2) assessment of the remediation process (Adequate or Inadequate), with consideration of the accuracy of management's self-reported status. The assessment of the remediation process also considers the risk of the finding (High, Medium, or Low) to the City. A rating of *Adequate* indicates the department has processes in place to sufficiently monitor and address issues identified. This could be demonstrated by having either remediated (if the finding is Closed) or is exhibiting progress in the remediation efforts (if the status is Ongoing).

GAGAS 2.10, 4.05, 5.06, 6.36, 7.05, and A3.10c(4)

GAGAS Appendix I Supplemental Guidance A1.08 states "Managers have fundamental responsibilities for carrying out government functions. Management of the audited entity is responsible for...f. addressing the findings and recommendations of auditors, and for establishing and maintaining a process to track the status of such findings and recommendations...

¹ ₁ IIA Standard 2500 - requires a process that "....auditors evaluate the adequacy, effectiveness, and timeliness of actions taken by management on reported observations and recommendations...."



An *Inadequate* rating is assessed when the status of the findings are not as reported by management and/or the issues have not been addressed as originally committed to by the responsible management (consideration is given for changing environment that may require a different approach to solving the issue). If a department's remediation efforts have been assessed as *Inadequate* a rating of magnitude is also attached, based on the risk ranking of the associated finding(s). For example, a rating of *Inadequate/Low Impact* indicates that the remediation efforts are not sufficient; however, the risk to the City is Low.

AUDIT SCOPE AND OBJECTIVES

We identified **all** findings issued in **all** reports through the Office of the City Controller beginning in *FY2009* (this includes reports issued by outside professional services firms as well as those performed and issued exclusively by Audit Division professional staff).

Based on the Process described above the six (6) departments selected were:

- Public Works and Engineering Department (PWE)
- Houston Airport System (HAS)
- Houston Emergency Center (HEC)
- Houston Police Department (HPD)
- Houston Public Library (HPL)
- Mayor's Office

This report provides the results of the follow-up process as it relates to HEC and includes four (4) individual findings issued via one (1) formal audit report during the period July 1, 2008 through March 31, 2012.

The objectives of our Follow-Up Procedures were to determine:

- 1. The Status for each open item and
- 2. The adequacy of the department's remediation put in place to resolve its' universe of findings.

PROCEDURES PERFORMED

Audit procedures performed to meet the audit objectives and provide a basis for our conclusions were as follows:

- Obtained and reviewed Management's Self-reporting of Findings status;
- Performed a Risk Assessment considering the number of findings directed to departments and their assigned risk ranking;
- Selected the departments for testing based on risk ranking, responsiveness to status update requests (department self-reporting), remediation efforts as reported (i.e. completed, non-responsive, responsive/unresolved), and Audit Division efficiency (combining follow-up testing with planned engagements);
- Determined and requested the documentation necessary to support the status reported by management;
- Performed Interviews with Management and relevant staff;
- Reviewed supporting documentation and other evidence provided for sufficiency and appropriateness; and where appropriate, substantive testing was performed.



AUDIT METHODOLOGY

We conducted Follow-Up Procedures in accordance with Generally Accepted Government Auditing Standards (GAGAS) issued by the Government Accountability Office (GAO) and The International Standards for the Practice of Internal Auditing as promulgated by The Institute of Internal Auditors. Those standards require that we plan and perform our work to obtain sufficient and appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. We believe that the evidence obtained meets these standards to support our findings and conclusions based on our audit objectives.

CONCLUSIONS

Based on the procedures performed above, we obtained sufficient and appropriate evidence to render our conclusions as follows:²

- There were a total of four (4) findings contained in the report issued during the scope period. Our test work determined that two (2) had been Closed because the findings were no longer applicable to the department. The remaining two (2) findings are Ongoing (not remediated) (Objective 1).
- In reviewing the remediation process associated with the two (2) findings previously reported that still apply, both were deemed inadequate, yielding an overall assessment of Inadequate/Low Impact (Objective 2)

SIGNATURES

Scott Haiflich, CGAP Auditor-in-Charge

David Schroeder, CPA, CISA

City Auditor

Arnie Adams, CFE, CIA

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Audit Manager

2

See Exhibit 1 for the Detailed Remediation Assessment - "FY2013 Audit Follow-Up Procedures Matrix - HEC"

| Report | | | Management's Response/Actions Taken | Conclusion | |
|---------|--|--|---|--|--------------------------|
| Number | Title | Finding | As Of 5/31/2012 | Ongoing/Closed | Remediation Process |
| 2009-11 | COMPLIANCE WITH DEFENSIVE DRIVING COURSE REQUIREMENTS | Audit testing revealed that all three HEC employees receiving vehicle allowances had not completed a DDC as required by AP 2-2. All three HEC employees receiving a vehicle allowance completed a DDC prior to the issuance of this report. | Actions Taken: DDC is offered at HEC for all employees annually. Vehicle Coordinator ensures all employees who drive on City business obtain their DDC every 3 years. All car allowances for employees at HEC were cancelled by the Mayor's Office. Date Completed/To Be Completed: On-going Supporting Documentation: | Ongoing Discussion with HEC management revealed non- compliance with DDC requirements. | Inadequate/Low Impact |
| | COMPLIANCE WITH MOTOR VEHICLE RECORD REQUIREMENTS | | Actions Taken: MVRs are obtained by Vehicle Coordinator via the Human Resources Department annually for all employees who drive on City business. Date Completed/To Be Completed: On-going Supporting Documentation: | Ongoing Discussion with HEC management revealed non- compliance with MVR requirements. | Inadequate/Low Impact |
| | COMPLIANCE WITH AP 2-2 | HEC files did not contain evidence of periodic auditing for compliance with AP 2-2 related to vehicle allowances. | Actions Taken: All car allowances for employees at HEC were cancelled by the Mayor's Office. Date Completed/To Be Completed: NA Supporting Documentation: | Closed At the time of Follow- Up Testing procedures, no HEC employees were receiving a vehicle allowance. | |
| 2009-11 | SEMI-ANNUAL REVIEWS OF VEHICLE MILEAGE REPORTS | The two non-executive employees receiving vehicle allowances were not preparing and maintaining trip logs on Form CA (Department Vehicle Use Report – Car Allowance), and semi-annual reviews of vehicle allowances were not conducted. Failure to perform semi-annual reviews could result in under and/or over-payments to vehicle allowance recipients. | Actions Taken: All car allowances for employees at HEC were cancelled by the Mayor's Office. Date Completed/To Be Completed: NA Supporting Documentation: | Closed At the time of Follow-Up Testing procedures, no HEC employees were receiving a vehicle allowance. | N/A |